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UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA  
SAN FRANCISCO DIVISION

WILLIAM LEONARD PICKARD, ) C 06-0185 CRB  
Plaintiff, )  
v. )  
DEPARTMENT OF JUSTICE, )  
Defendant. )  
FOURTH SUPPLEMENTAL  
DECLARATION OF WILLIAM C.  
LITTLE, JR.

I, William C. Little, Jr., hereby make the following Declaration under penalty of perjury pursuant to 28 U.S.C. § 1746.

1. This declaration was prepared to supplement the prior declaration of Leila Wassom, dated August 29, 2006, and my prior declaration dated November 24, 2006, May 30, 2007, and November 26, 2007, and is submitted in support of *Defendant's Third Motion for Summary Judgment*.

2. The purpose of this declaration is to respond to assertions made in plaintiff's *Notice of Cross Motion and Cross Motion for Summary Judgment; Memorandum of Points and Authorities in Support of Cross Motion for Summary Judgment And Opposition to Defendant's Third Motion for Summary Judgment* regarding the sufficiency of prior declarations meeting the requirements of *Vaughn v. Rosen*, 484 F.2d 820 (D.C.Cir. 1973), the contention that DEA failed to conduct an

1 adequate search, since the Planning and Inspections Files were not queried, the failure to address  
2 the plaintiff's request for the NADDIS record of Gordon Todd Skinner and whether there is any  
3 segregable information contained in the records DEA maintains.

4 3. As stated in prior declarations, plaintiff requested, in a letter dated January 25, 2005, records  
5 that related to Gordon Todd Skinner of Skinner's:

- 6 (a). His criminal history (including records of arrests, convictions, warrants, or other  
7 pending cases).
- 8 (b). Records of all case names, numbers, and judicial districts where he testified under  
9 oath.
- 10 (c). Records of all monies paid in his capacity as a federal informant.
- 11 (d). All records of instances where DEA intervened on his behalf to assist him in  
12 avoiding criminal prosecution.
- 13 (e). All records of administrative sanctions imposed for dishonesty, false claims, or other  
14 deceit.
- 15 (f). All records of any benefits of any nature conferred.
- 16 (g). All records of deactivation as a confidential informant, and the reasons for  
17 deactivation.
- 18 (h). All records of concerning Skinner's participation in criminal investigations.

19 4. In a separate letter dated April 25, 2005, plaintiff requested a copy of the "NADDIS file" for  
20 Gordon Todd Skinner.

21 5. Any records deemed responsive to the plaintiff's FOIA request would be criminal investigative  
22 records that were described in plaintiff's requests or reports and other documents acquired for a  
23 law enforcement purpose that contain information that satisfy plaintiff's description and that  
24 pertain to Gordon Todd Skinner. Thus, the information requested is, by its very nature, personal  
25 to and pertains to Gordon Todd Skinner.

26 6. DEA withholds personal information about all third-parties pursuant to FOIA Exemption  
27 (b)(7)(C). In conjunction with Exemption (b)(7)(C), DEA withholds information pursuant to  
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1 Exemption (b)(7)(F), since release of information related to or that would identify a third-party  
2 would risk injury or harm, as explained in my prior declaration dated March 30, 2012 at ¶¶ 54 - 57  
3 and my prior declaration date May 30, 2007, as it relates to confidential sources as described in ¶¶  
4 33 and 34.

5 7. When an individual testifies at trial, they do not waive their privacy interests. Their privacy  
6 interests are weighed against the public interest that exists. The FOIA cognizable FOIA interest is  
7 that which would show how the agency performs its duties under the law.

8 8. With his request, plaintiff failed to present any information in his request to DEA that there  
9 was a public interest sufficient to overcome the privacy interest of Gordon Todd Skinner, or any  
10 third-party, including DEA Special Agents, whose names would appear in any record that would  
11 be responsive to his request, or any public at all. Plaintiff's unsupported unsubstantiated claim in  
12 his request that Gordon Todd Skinner's "testimony in various federal courts concerning his  
13 informant activities, and Skinner's well-publicized activities as an informant" was insufficient to  
14 overcome a privacy interest. Further, the plaintiff clearly stated that he was "seeking information  
15 for personal and not commercial use" clearly negated any inference of a public interest.

16 9. A search was conducted of all systems reasonably likely to contain records responsive to  
17 plaintiff's request, to include IRFS and the Operations Files. There has been no indication that  
18 any records related to any conduct that raised the prospect of records existing in the Planning and  
19 Inspection Records existed.

20 10. The Planning and Inspection Records include the investigative files created by the DEA  
21 Office of Professional Responsibility (OPR). Based upon plaintiff's request, it was not reasonably  
22 likely that any records described by the plaintiff would be contained in the system.

23 11. In addition, in about June 2006, I was made aware of a complaint made by plaintiff dated  
24 December 25, 2003, addressed to the Department of Justice, Inspector General, wherein plaintiff  
25 complained of misconduct similar to that which was alleged to have occurred in a separate  
26 prosecution not involving plaintiff. Plaintiff complained that similar misconduct had occurred in  
27 his case and his complaint was forwarded to an Assistant United States Attorney ("AUSA") who  
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1 was investigating other matter.

2 12. It was determined that “[t]he case involving William L. Pickard [had] no relation to the case  
3 against [another individual] . . . no indication of the withholding of background information  
4 about a key informant [and] [t]here [was] absolutely no evidence that [a DEA] Special Agent . . .  
5 (or DEA San Francisco) did anything except testify truthfully and keep an accurate record of  
6 informant . . . activities . . . [and] there [was] no basis for the Office of the Inspector General of  
7 the Department of Justice expanding the . . . matter to encompass the William L. Pickard case.”

8 13. At the time that I was made aware of plaintiff’s complaint, a determination had been made  
9 that DEA would not conduct an independent investigation plaintiff’s complaint, there was no  
10 record of plaintiff ever submitting a complaint to DEA regarding any misconduct by any DEA  
11 special agent or a confidential source connected with the investigation of plaintiff, and any issues  
12 of misconduct or false testimony had been resolved by the AUSA’s investigation or a hearing held  
13 by the Kansas District Court.

14 14. The record described in Paragraph 3(a) is not a record under the control of DEA and DEA  
15 does not maintain a system of records for the purpose of criminal history. By Federal law, an  
16 individual’s criminal history record is maintained in a system under the control of the Federal  
17 Bureau of Investigation, Criminal Justice Information Services, National Crime Information  
18 Center (“NCIC”). Pursuant to state laws systems are maintained by state law enforcement  
19 agencies. Access to the systems is provided to DEA for a law enforcement purpose and a rap  
20 sheet may be obtained at the time an individual is arrested or is subject in an investigation,  
21 established as a coded confidential source or at time when a source’s performance is under  
22 review.

23 15. NCIC and criminal histories maintained by state agencies, often referred to as a “rap sheet,”  
24 are listings of certain information obtained in connection with arrests and includes the name of the  
25 agency or institution that submitted the fingerprints the date of arrest or the date the individual  
26 was received by the agency submitting the fingerprints, the arrest charge, and the disposition of  
27 the arrest, if known to the FBI. All arrest data included in a rap sheet is obtained from  
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1 submissions, disposition reports, and other reports submitted by agencies having criminal justice  
2 responsibilities. Thus, the information contained in a criminal history is, by its very nature,  
3 information concerning the person and, based on plaintiff's request, pertains to Gordon Todd  
4 Skinner. Criminal history records are a category of records that are exempt pursuant to FOIA  
5 Exemption (b)(7)(C) and no credible information was presented that would evince a public  
6 interest was articulated in plaintiff's FOIA request.

7 16. The records described in Paragraph 3(b), above, DEA does not maintain a record that would  
8 contain "all case names, numbers, and judicial districts where [a source or any individual] testified  
9 under oath" as a complete entity. If such information exists, it must be extrapolated from  
10 individual reports or records contained in a confidential source or investigative case file. No  
11 single document would contain all the elements described.

12 17. The records described in Paragraph 3(c), above, were detailed in my *Third Supplemental*  
13 *Declaration* dated March 30, 2012, at Paragraphs 25 and 26. The DEA Voucher for Purchase of  
14 Evidence or Payment to Confidential Source, DEA Form 103, documents payments made to  
15 confidential sources and includes the name of the individual to whom the funds were released, the  
16 date that the funds were received, the social security number of the DEA special agent or task  
17 force officer making the payment, the office where the transaction occurs, the enforcement group  
18 to which they belong, the case number and G-DEP code, information regarding the purchase of  
19 evidence and information regarding when the payments were made.

20 18. The DEA Form 356 reflects monies paid to a DEA confidential source is limited to payment  
21 of funds from appropriated funds. The *reason for payment* would include "Payment for  
22 Expenses", "Payment for Information", or an "Award." in their capacity as a DEA confidential  
23 source. The *entered* would reflect the signature of the DEA special agent that made the payment.  
24 By its very nature, payments to any individual, including a confidential source, are considered  
25 personal, since it is information about the receipt by the individual of income or something  
26 tangible.

27 19. With respect to Paragraph 3(d), above, regarding all records of instances where DEA  
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1       intervened on his behalf to assist him in avoiding criminal prosecution, the description is not a  
 2       description of a specific record maintained by DEA. Furthermore, it is not the practice of DEA to  
 3       intervene on behalf of any individual to assist them in avoiding criminal prosecution.

4       20. Any inquiries or requests made by a law enforcement agency regarding a confidential source  
 5       and responses thereto would be documented in the CS file of the individual, if the request is made  
 6       to DEA. The inquiries and responses would be considered personal to the individual about whom  
 7       the records pertain.

8       21. With respect to Paragraph 3(e) for all records of administrative sanctions imposed for  
 9       dishonesty, false claims, or other deceit, does not comport with practices associated with a  
 10       confidential source. A confidential source is not an employee of the federal government where  
 11       administrative sanctions can be imposed. Consequently, it is impossible to apply the term  
 12       “administrative sanction.” Instances of dishonesty, false claims, other deceit, or conduct by a  
 13       confidential source, if known, would be documented in actions taken against someone is  
 14       impossible to quantify and the term “administrative sanction” is difficult to objectively apply to  
 15       any written document.

16       22. With respect to Paragraph 3(f), above, seeking all records of any benefits of any nature  
 17       conferred is too vague to articulate what records contain responsive information. DEA does not  
 18       have a record that lists benefits bestowed when an individual is a source of information, except for  
 19       monetary payments. However, any record that would be considered as bestowing a benefit on a  
 20       source of information would be considered personal to the source.

21       23. With respect to Paragraph 3(g), above, seeking all records of deactivation as a confidential  
 22       informant, and the reasons for deactivation, would be contained in periodic reports that are  
 23       prepared by DEA special agents. These reports and the process were described in *my Third*  
 24       *Supplemental Declaration* dated March 30, 2012, Paragraphs 27 through 28. Deactivation can  
 25       occur as a result of a source not providing any actionable information over a period of time or  
 26       where a source has engaged in behavior which would negate the value of or call into question  
 27       information they may provide. Records of deactivation would be contained in a file identified by  
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1 a personal identifier assigned to Skinner and contain information that pertains to him.

2 24. With respect to Paragraph 3(h), above, seeking all records concerning Skinner's participation  
3 in criminal investigations, the description is vague and ambiguous, since it does not define the  
4 parameters of what "participation" entails. Further, DEA does not maintain a record that lists  
5 participation in an investigation in any report or form. Documents and reports can be identified  
6 that mention an individual by name; however, those reports or documents would not be titled in a  
7 manner that would allow easy identification and any determination regarding their responsiveness  
8 would be subjective. Any record or information contained in a record that could be construed as  
9 describing participation would be personal to Skinner.

10 25. Plaintiff's request, described in Paragraph 4, above, for a copy of the "NADDIS file" for  
11 Gordon Todd Skinner does not comport with the realities of the Narcotics and Dangerous Drug  
12 Information System ("NADDIS"). NADDIS functions, as its name implies, as an information  
13 system. The term "NADDIS file" or "NADDIS record" in connection with an individual or entity  
14 is a misnomer.

15 26. NADDIS consists of data files and software. NADDIS is internal to DEA, and was created  
16 and designed for both criminal intelligence and investigative purposes. A NADDIS record is the  
17 discrete data in the data files that are connected through the use of special coding. The software  
18 allows for the use of queries, through which NADDIS can identify DEA investigative case files  
19 contained in the DEA Investigative Reporting and Filing System ("IRFS") in which an individual  
20 or entity is mentioned, provide identifying information about an individual or entity, indicate the  
21 status of investigations and display other information of interest to DEA special agents and  
22 intelligence research specialists engaged in investigations. Information that may pertain to an  
23 individual is not contained in a single grouping of information in a single record or data file, but  
24 can be spread out across the system in any one of the several files that comprise the NADDIS data  
25 files.

26 27. By the use of queries, the software extracts information from the data files contained in the  
27 data base that comprise the system, and other sources, formats and displays the results of the  
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1 particular query on a computer screen which can be printed. The other sources include the DEA  
2 Case Status System ("CAST"), the DEA Defendant Statistical System ("DSS"), and the State and  
3 Country Abbreviation List. CAST, DSS and the State and Country Abbreviation List are systems  
4 that are separate from NADDIS.

5 28. The results of a query are not saved within the system. The results are only memorialized by  
6 printing the system return at the time a query is conducted. Other than the use of specified  
7 queries, there is no other means by which information can be extracted from the NADDIS data  
8 files, and there is no practical means by which to print the discrete data stored in the system that is  
9 in a comprehensible form and format. Each query will, however, results in the system compiling  
10 a report or listing, and displaying information on a computer screen.

11 29. When information related to an individual is sought, information in the system is not  
12 extracted or accessed directly by entering their name, or other identifying information. A  
13 particular query is used that produces a listing from which the operator will choose the name that  
14 most likely identifies the person of interest. Using information provided by the system return, a  
15 different query must be used that will produce a report.

16 30. The data in the NADDIS data files are extracted from investigative reports maintained in  
17 IRFS. These investigative reports may include information obtained from a confidential source,  
18 reports that are classified or related to information that is exempt from access by Statute. The data  
19 is entered into the system soon after an investigative report is generated and entered into the  
20 investigative reporting system. Also, unless the investigative report is for the purpose of  
21 correction of data, the information being entered relates to an ongoing investigation.  
22 Consequently, the information in the system is constantly being updated and the results of a query  
23 can change daily.

24 31. The information entered into the system is that which is identified by special agents and/or  
25 intelligence research specialists based upon guidelines and standards set for inclusion in the  
26 system or based on standards established for general data entry into the system. These guidelines  
27 and standards are designed for use in assisting special agents and intelligence research specialists  
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1 in the identification of violators, their methods and scope of operation, and de-confliction.

2 32. Thus, DEA does not conduct NADDIS queries and release the results in response to a FOIA  
3 request, since it would be the creation of a record that is not in existence at the time the request is  
4 received and is tantamount to research. Further, NADDIS queries and information associated with  
5 the system is withheld pursuant to FOIA Exemption (b)(7)(E) since release of the results of a  
6 query would disclose investigative and intelligence methods, techniques, guidelines and  
7 procedures not generally known to the public.

8 33. The release of NADDIS queries would enable a requester to determine the information DEA  
9 focuses upon during the course of an investigation and thereby avoid detection and apprehension  
10 by modifying or masking their mode of operation. In addition, because the information in the  
11 system is being updated on a daily basis and contains exempt and non-exempt information,  
12 successive requests would divulged exempt information, such as the fact there is an ongoing  
13 investigation(s), and, with changes to data fields, alert an individual to any new information that  
14 has been gathered, also allowing an individual to modify his activities to avoid detection and  
15 apprehension. Redacting information would not suffice to protect the FOIA interest of, for  
16 example, protecting information that would disclose an ongoing investigation of which a requester  
17 is not aware, thus, interfering with the ongoing investigation, since the act of withholding  
18 information in a record must be identified along with the basis.

19 34. There is no segregable information associated with plaintiff's request for information  
20 described in his request. By virtue of the fact that the information requested pertains to Gordon  
21 Todd Skinner, the information would be personal. In conjunction with the fact that the  
22 information requested would be contained in a Privacy Act system of records maintained by DEA  
23 in furtherance of DEA's responsibilities under the Controlled Substances Act, all information  
24 categorically fall into information that could and would be withheld pursuant to FOIA exemption  
25 (b)(7)(C) and (b)(7)(F).

26 I declare under the penalty of perjury that the foregoing is true and correct to the best of my  
27 knowledge and belief.

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